#### **Budgeting Process**

Economic and Social Commission for Western Asia



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الد تت ا ESCWA Capacity Development Workshop on Methods to Cost Violence Against Women

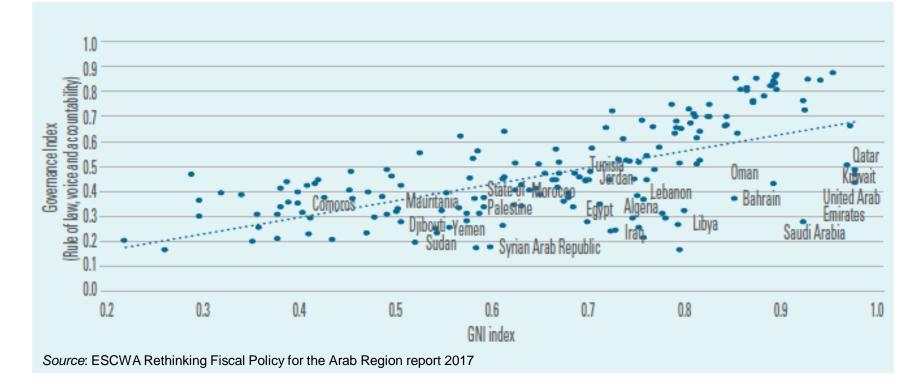
**Economic Development and Integration Division** 

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## Budgeting is a key tool for improving quality of economic governance

 Many countries in the Arab Region have lower governance achievements as compared to their economic development





# Public expenditure across countries in the region tend to follow economic cycles

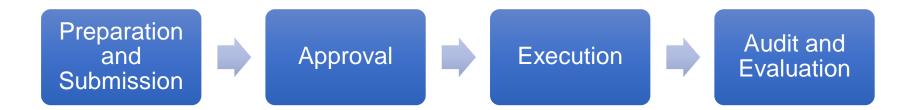
• In order for budgets to be effective, they need connect to fiscal rules and medium term expenditure frameworks – to follow countercyclical policies



Source: ESCWA Rethinking Fiscal Policy for the Arab Region report 2017



#### **Budget Cycle**





## **General Budgeting Process**

**<u>Step 1</u>** Macroeconomic goal posts (Expenditure, Revenues)

Step 2 Allocating total amount among each line ministry

#### Step 3 Preparing a Budget Circular

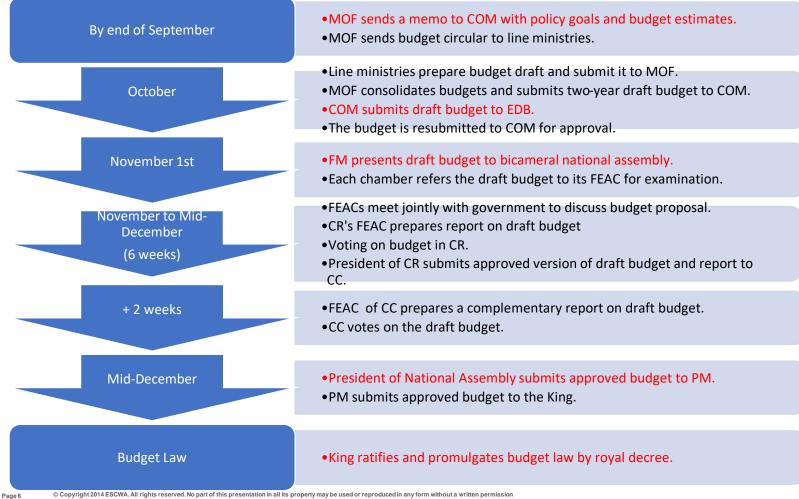
**Step 4** Submission of bids by ministries to the budget department.

<u>Step 5</u> Negotiations, usually at official and then bilateral or collective ministerial level, leading finally to agreement.

**Step 6** Endorsement of the proposals by Cabinet for inclusion in budget



## An Example: Budgetary Process in Bahrain Preparation & Parliamentary Approval



Source: El Enbaby and Selim 2015.



## Assessing the Soundness of the Budget

#### 1. Comprehensiveness

Is the coverage of government operations complete? Are estimates gross or does netting take place?

#### 2. Transparency

How useful is the budget classification? Are there separate economic and functional classifications that meet international standards? Is it easy to connect policies and expenditures through a program structure?

#### 3. Realism

Is the budget based on a realistic macroeconomic framework? Are estimates based on reasonable revenue projections? Are the financing provisions realistic? Is there a realistic costing of policies and programs and hence expenditures?



## The Framework Regulating the Budget

- 1. What is the budget timetable?
- 2. How are budgeting powers distributed between the executive and legislative branches?
- 3. How are budgeting powers distributed within the executive?
- 4. How are activities funded?
- 5. Any legislative limits on expenditure, deficit, borrowing, carryover of spending authority to next year?



#### **Questions for discussion**

- How comprehensive is budgeting in your countries (Central government budget / Provincial budgets?)
- Are the allocations made on the basis of political considerations or sound economic reasoning and social development priorities? (transparency/connecting to annual and medium term goals)
- Do satisfactory procedures exist for review of expenditure policies and program prioritization? (monitoring/transparency)
- Is there a multiyear planning? (how real and feasible it is)

#### Thank you

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