

Economic and Social Commission for Western Asia

Outline of Presentation Part I Background Part II **General Principles** Part III **Conceptual Framework for examining Standards and Technical Regulations** Part IV **Agriculture & the Agro-Food Sector** Part V **Fisheries Sector** Part VI **Textile/Garment Sector** Part VII Implications of EU Environmental Requirements in the Electronics Sector Part VIII **Trade & Environment Decision-Making**







Link to Environment & Sustainable Development

Concepts of <u>Sustainable Development</u> emerged during the 1980s partially in response to economic growth and trade liberalization advocates

- Bruntland Commission = 1986
- Rio Convention on Environment & Development = 1992
- > World Summit for Sustainable Development (WSSD) = 2002

People started Questioning Trade Liberalization concepts

- > Why engage in Trade Liberalization?
 - For Economic GROWTH?
 - For Economic DEVELOPMENT?
 - For SUSTAINABLE DEVELOPMENT?
- > How do we make the positive outweigh the negative?
- This question is the basis of the inter-linkage between trade and the environment.

Key Issue:

Sustainable Production & Consumption

- Freer trade impacts sustainability positively and negatively because:
- Production and exports may increase or decrease domestically and thus impact pollution, water & energy use, employment, urbanization, etc.
- Imports and consumption are most likely to increase, which impacts packaging waste flows, consumer protection, greater competition for local industries

Key Issue:

Sustainable Production & Consumption

Increases need for:

- Cleaner Production
- Technology Transfer
- Stronger environmental management and enforcement
- More environmental goods and services
- Better assessments of the impact of free trade agreements on <u>sustainability</u>, not only on the environment (which is what trade reviews do)



- Trade liberalization initially focused on the removal of <u>quotas</u> and <u>tariff barriers</u>, e.g., customs duties and import taxes.
- As trade liberalization advanced, it became evident that <u>non-tariff barriers</u> were emerging as alternative means for limiting access to foreign markets
- Non-tariff barriers include national regulations aimed at protecting the <u>environment</u>, <u>human health</u> and <u>safety</u>.



Key Issue: Market Access & Competitiveness

- Nothing wrong with adopting stronger environmental regulations to protecting the environment & public health, safety and welfare.
- But developing country exporters generally have a <u>harder time</u> complying with more stringent environmental, health and safety regulations being adopted in International & other Arab Markets.

Implications for:

- > Ensuring Protection, not Green Protectionism
- > Setting Standards for goods & services
- Conformity Assessment
- > Environmental Strengthening & Enforcement
- > Product Labeling & Consumer Protection
- Higher Costs of Production possible particularly for SMEs, which increases importance of technology transfer

PART II: General Principles

Public International Economic Relations

- > The General Agreement on Tariffs & Trade (GATT)
 - > Post World War I, entered into force in 1948
 - Purpose: To negotiate tariff concessions between signatories and provide a mechanism for dispute resolution. No formal institution.

World Trade Organization (wто)

- > Operational January 1995; Secretariat in Geneva
- Accession process for Lebanon, Algeria, Libya, Yemen, Iraq
- Purpose: To facilitate trade between nations (via trade rounds); only international organization for negotiations on global trade rules.
- Marakesh Agreement, which established the WTO, includes in its preamble the need for trade to help support sustainable development, and established a programme of work on trade and environment.

Selected WTO Agreements

(with environmental implications)

WTO Agreements that affect national T&E Policy:

- Agreement on Technical Barriers to Trade (TBT)
- Agreement on the Application of Sanitary & Phytosanitary Measures (SPS)
- Trade-Related aspects of Intellectual Property Rights (TRIPs)
- General Agreement on Trade in Services (GATS)
- Agreement on Pre-Shipment Inspection
- Agreement on Import Licensing Procedures
- Agreement on Subsidies and Countervailing Measures

WTO Agreements for specific sectors:

- Agreement on Agriculture
- Agreement on Textiles and Clothing

GATT/WTO General Principles

Most Favored Nation Clause
National Treatment Clause
Publication & Administration of Trade Regulations
Elimination of Quantitative Restrictions Clause
General Exceptions

Product standards v/s Production methods Transparency / Notification Dispute Settlement

Most Favored Nation Clause

Countries must <u>not discriminate</u> between <u>like</u> imported products <u>from different sources (countries)</u>.

National Treatment Clause

Countries must <u>not discriminate</u> between <u>imported</u> and <u>like products</u> that are <u>produced domestically</u>.

= Non-Discrimination Principle

- Most Favoured Nation (MFN) clause ensures that imports from all sources are subject to the same treatment.
- National Treatment (NT) clause ensures non-discrimination between domestic and imported goods.

Implications for <u>environmental enforcement</u>, <u>customs</u>, <u>conformity assessment</u>, <u>consumer protection</u> and <u>standard-setting</u> *particularly for developing countries with weaker institutions*

Article X: Publication & Administration of Trade Regulations

Applies to:

- Transparency of rule-setting process
 - Notification of rules when adopted
- = Transparency & Notification Principles

Details in TBT and SPS Agreements & the Code of Good Practice for the Preparation, Adoption and Application of Standards (Annex to the TBT Agreement)

Objectives and Rationales	Notifications received in 2000
Consumer Information, Labelling	59
Prevention of Deceptive Practices and consumer protection	55
Protection of Human Health or Safety	254
Protection of Animal or Plant Life or Health	10
Protection of the Environment	58
Quality Requirements	61
Harmonization	74
Adaptation to New Domestic Law and Technology	80
Lowering or Removal of Trade Barriers	13
Trade Facilitation	6
Cost Saving and Increasing Productivity	6
Others	43
Not specified	6
Total	725

Article XI Elimination of Quantitative Restrictions

- Prohibits countries from banning the import of any product because <u>only duties, taxes or</u> <u>charges "shall be instituted or maintained on</u> <u>the importation or exportation of any product."</u>
- Effectively means that WTO Member State can <u>not</u> ban (impose a quota of "zero") on the export or import of harmful substances
 - But what about toxic materials? hazardous waste? illicit drugs? sensitive military equipment? etc.

General Exceptions to GATT – Article XX

Allows States <u>NOT to apply WTO rules</u> for measures:

- a) Necessary to protect public morals;
- b) Necessary to protect human, animal or plant life or health;
- c) Relating to the importation or exportation of gold/silver;
- d) Necessary to secure compliance...[for] customs enforcement, monopolies, protection of patents, trademarks, copyrights and the prevention of deceptive practices;
- e) Relating to the products of prison labor;
- f) Imposed for the protection of national treasures or artistic, historic or archaeological value;
- g) Related to the conservation of exhaustible natural resources if such measures are made effective in conjunction with restrictions on domestic production or consumption;
- h) Etc.

Implications for Trade-Related Multilateral Environmental Agreements

Some Multilateral Environmental Agreements (MEAs) <u>conflict</u> with the GATT/WTO principle seeking elimination of quantitative restrictions (quotas):

- Basel Convention on Hazardous Waste Trafficking
- Convention on International Trade of Endangered Species (CITES)
- Preventing Trade of Domestically Prohibited Goods

Implications for Trade-Related Multilateral Environmental Agreements
Conflicts could arise related to basic principles that differ between international environmental law and international trade law, but has not needed to be tested.
> <u>MEAs</u> :
 Restricts trade with certain countries Bans on trade in certain products Precautionary Approach Pollution Prevention, Licensing & Liability Regimes
 Most Favored Nations Clause Seek to remove quotas Science-based justification with risk assessments Removal of Barriers to Trade
* REMEMBER: International trade agreements do <u>NOT</u> have supremacy over international environmental agreements.

Genetically Modified Organisms (GMOs): A question of Science

- Debate exists on whether GMOs are safe for human health and the environment
- There exist no scientific proof that foods derived from GMO seeds are not safe for <u>human health</u>.
- Some proof exists that GMOs may invade natural environments and reduce biodiversity: focus of <u>Cartegena Protocol to Convention on Biodiversity</u>
- No approved scientific method(s) to test for GMOs or determine if product is from GMO-derived inputs (e.g., GMO product, or meat from cow that eats GMO corn)
- EC has a more 'risk-averse' (precautionary) society than the USA, which has a more aggressive biotechnology agricultural sector – led to difference in positions & Dispute regarding use of GMOs



MEAs now focused on issue of Labeling of GMO-derived foods + consumer right to chose + labeling for shipping

PART III:

Conceptual Framework for examining Standards and Technical Regulations

> WTO Agreements on Technical Barriers to Trade (TBT) & Sanitary & Phytosanitary (SPS)

Recognize the right of Member States to set product requirements, as long as technical regulations:

- > Do <u>not</u> create unnecessary obstacles to trade;
- >Are not more restrictive than necessary; and
- > Are legitimate (e.g., based on science, available technology, etc.)
- Applies to industrial and agricultural goods
- Exception for government procurement

Four Types of Standards in International Trade

1. Product Requirements

For example, maximum contents requirements of carcinogenic or radioactive elements in foods or textiles; packaging requirements

2. Production & Process Methods (PPMs)

For example, water effluent standards, stack emissions on air pollution; use of organic inputs – often are domestic standards

3. Conformity Assessment

- To prove conformity with product or PPM requirements.
- Requires access to accredited laboratories (oftentimes based abroad), advanced understanding of certification and testing procedures
- Increases the cost of compliance

4. Dispute Resolution

- Public International Law = Inter-governmental dispute resolution could go to WTO (highly politicized)
- Private contract law = between firms; suppliers often disadvantaged.

Process and Production Methods (PPMs)

- Countries are generally <u>NOT</u> allowed to pass regulations that differentiate between products based on their process or production methods.
- Accordingly, even if two items are produced differently (one in a polluting manner and the other in a non-polluting matter), they <u>ARE</u> still considered <u>LIKE</u> products.
- Sample PPMs (which usually can not be tested for by testing the end-product itself, since it involves certification of the way it is produced):
 - Organic agricultural and agro-food products
 - Use of genetically modified organism (GMO) seeds
 - Highly energy intensive v/s energy efficient production
 - Child labor, prison labor

WTO Preference for International Standards

The WTO strongly encourages States to adopt national standards that are in conformity with standards formulated by international standardsetting bodies.

- Codex Alimentarius (UN Food and Agriculture Organization)
- International Office of Epizootics
- International Plant Protection Convention

 (as outlined in the WTO Agreement on Sanitary and Phytosanitary Standards (SPS), adopted in 1995)
- However, WTO does not require harmonization with international standards, since the adoption of technical regulations is the sovereign right of countries.
- Kindly recall: WTO Agreements do <u>NOT</u> contain specific standards, but provide the <u>rules</u> that govern how standards and regulations that may impact trade may be developed and enforced.

Conceptual Framework for Analysis

Thus, when considering the impact of environmental measures on output or trade, and possible policy implications and responses, one might think in terms of the following box

	Product Standards	Process & Production Methods	Conformity Assessment	Dispute Resolution
Regulatory Measures	 Environment, Health & Safety Laws 	•Compliance with Domestic Environmental Laws	 Laboratory Accreditation, testing and certification 	 WTO Regional or bilateral negotiations
Voluntary Measures	 Industry Standards & Specifications 	 Eco-labeling Niche Markets 	 Eco-labeling Importer testing 	 Private Contract Law

Measuring the Cost of Compliance with Standards & Regulations

METAP MedPolicies Initiative: The Larson Model

- Simple (5 variables; Excel-based)
- Empirically tractable partial-equilibrium model
- Economic forecasting policy tool
- Estimates the percentage change in <u>output</u>, <u>exports</u> and <u>imports</u> from compliance with a standard or technical regulation (focus on environmental requirements)
- Environmental measure examined may be voluntary or regulatory and required in a <u>destination market</u> or by <u>domestic</u> environmental regulation, or the impact of a <u>generic</u> increase in the cost of production could be estimated.











Environmental Measures most affecting the Agro-Food Industry in ESCWA Countries

	Product Standards	Process & Production Methods	Conformity Assessment	Dispute Resolution
Regulatory Measures	 Expiry date Additives Labeling Packaging Pesticides residues 	 Sterilization Sanitation GMO certification HACCP 	 High cost of product testing Limited number of accredited labs in region 	 Communication links between firms & trade ministries poor Politicization of inter-government dispute settlement
Voluntary Measures	 Eco-labeling Packaging (recycled content) 	 ISO HACCP Sanitation Eco-labeling 	 Inspection by importer Cost of testing Cost of maintaining conformity with eco-label 	 Ag. exporter usually bares cost of delayed shipments & storage Time/cost needed to enforce contracts



Notification: EU Rapid Alert System				
Country of Origin	Date	Notified by	Product	Reason for notification
Egypt	26/01/2005	Italy	Coriander seeds	Too high count of Enterobacteriaceae in coriander seeds
Egypt	02/03/2005	Greece	Groundnut kernels	Aflatoxins in groundnut kernels
Egypt	26/01/2005	Italy	Groundnuts in shell	Aflatoxins in groundnuts in shell
Egypt	14/01/2005	Italy	Peanuts	Aflatoxins in peanuts
Lebanon	11/03/2005	Finland	Sesame paste	Salmonella Montevideo in sesame paste
Lebanon	24/01/2005	UK	Sojok spices	Unauthorised colour Sudan 4 in sojok spices
Lebanon	12/01/2005	Sweden	Sweet Curry	Colour Sudan 1 in sweet curry
Syria	11/03/2005	Cyprus	Peanuts	Aflatoxins in peanuts
Tunisia	26/01/2005	Italy	Spices & sweet peppers	Bacillus cereus in spices & sweet peppers
		Sour	rce: <u>http://europa.e</u>	u.int/comm/food/food/rapidalert/reports/

HAACP Principles

The Hazard Analysis and Critical Control Point system system consists of seven major principles:

- 1. Conduct a hazard analysis
- 2. Determine the Critical Control Points
- 3. Establish critical limits
- 4. Establish a system to monitor control of the CCP by scheduled testing and observations
- Establish the corrective action to be taken when monitoring indicates that a particular CCP is not under control
- 6. Establish procedures for verification the HACCP system is working effectively
- 7. Establish documentation concerning all procedures and records appropriate to these principles and their application



	Туре	Tests at Laboratory Level	Unit Price \$
Tests to be	1	Chemical Tests of Olives at storage Pesticides Residues	60
Performed for		Heavy Metals: Lead, Copper, Iron	90
Olive Oil	2	Microbiology test for Water Total Count + Coliforms	30
Processing	3	Swabs for Microbiology from Containers of: Crushing	30
		Centrifugation	30
Notes:	4	Microbiological Test of mixture Total Count + Coliforms	30
		Yeast & Molds	30
 Highlighted tests are performed periodically, 	5	Chemical tests of Vegetation Water Acidity	25
at least once per month.		Polyphenols (HPLC)	30
	6	End Products	
 Maximum cost is \$705 and minimum cost is \$705 		Impurities (Centrifugation)	30
		Acidity	25
 1,2,3,4,5 & 6 are shown in 		Peroxide Value	30
the previous flowchart on		Iodine Value	30
Olive Oil Processing.		Fatty Acid Composition	60
The prices mentioned in		Pesticide Residues	60
the table are at cost.		Moisture and Volatile Matter	15
based on cost of testing		Refractive Index	20
in <u>Lebanon</u> (2004) and		Saponification Number	30
are in US\$		Specific Gravity	20
		Heavy Metals: Lead, Copper, Iron	90
		Total per Batch	\$ 765

Tests to be Performed

For Milk: 8 tests	435 USD
Labneh/Laban: 13	🥌 545 USD
Brine cheese: 16	🥌 695 USD
Fresh juice: 13	🥌 990 USD
Juice concentrate: 13	🥌 1060 USD
Olive oil: 6	🥌 765 USD

Eco-Labelling: Organic Production

- Organic products constitute a niche market that is growing in OECD countries.
- Organic production is based on <u>voluntary</u> environmental standards formulated by Governments & NGOs
- Definition of "Organic" & its various levels <u>differs</u> between US, EC and other public and private led labeling schemes
 - Clarity needed, otherwise misleads consumers
 - Raises debate regarding Labeling requirements and standards
- Production of Organic Products is difficult in the <u>absence of the locally available organic inputs</u>, accreditation infrastructure & certifying institutions to support industry or organic clusters.
 - Accredited organization needed to certify organic inputs as well as outputs; is difficulty faced in <u>Syria</u> with organic olive oil. <u>Tunisia</u> and <u>Egypt</u> have established needed infrastructure.

PART V:

Fisheries Sector in the Arab Region



EC Directive 2003/858L Commission directive laying down the animal health conditions and certification requirements for imports of live fish, their eggs and gametes intended for farming, and live fish of aquaculture origin and products thereof intended for human consumption

- On-line notification system indicating number and types of establishments certified for import to the EU
- Limited number of certified vessels from Arab countries
- Oman and Yemen have received considerable technical assistance to help their fishing fleets come into compliance with EC requirements
- Note: In March 2005, NO vessels from Kuwait or Saudi Arabia were certified for export to EC, now some in process.

EC-Certified Arab Ex	porters of Fish Products
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Country	Number of Establishments	Establishments Type	Date decision into effect	Date of Expiry
Egypt	4	PP	24/11/2004	Mid-2005
Mauritania	100 53	ZV PP	24/02/2005	None noted
Morocco	333 333	ZV PP	29/09/2004	None noted
Oman	24	PP	31/03/2004	None noted
Tunisia	31 75 2	ZV PP PPa	24/01/2005	None noted
United Arab Emirates	9 1	PP Ppa	24/02/2005	None noted
Yemen	22	PP	17/03/2004	None noted
ONLY ARAB CO	UNTRIES CERTIF	TED KEY: ZV =	Freezer vessel ; PP	= Processing Plant;

Establishes Animal Health and Certification Requirements on Fish Imports indented for Human Consumption



- Oman joined the WTO in 2000
- WTO Negotiations on Fisheries focus on subsidies, including possible permission of subsidies for artisanal fisheries sector (more traditional fisheries)
 - •Negotiations under Subsidies Agreement, not Committee on Trade and Environment
- Oman's commitments with respect to market access, domestic support and export subsidies are not particularly challenging as the <u>applied</u> <u>tariffs for most products are historically low</u> and the <u>levels of domestic</u> <u>support and export subsidies are small</u>
- The challenging task for Oman and the local fish industry is to meet the WTO requirements on <u>sanitary and phytosanitary measures (SPS)</u>
- Concern regarding <u>Sustainability of Expanding the Fisheries Sector</u>, and the depletion of fish stocks.

From case study prepared for ESCWA by Hamed Al-Oufi, Sultan Qaboos University, Oman





Textiles				
Singeing Desizin g Bleachi ng Ying Dyeing Printing G Finishin				
Characteri Desizing	stics of wastewat	er effluent from Bleaching	the textile finishi	ng stage Dyeing
High BOD Neutral pH High total solids	 High BOD High alkalinity High total solids High temperature 	•High BOD •Alkaline •High solids	•Low BOD •Alkaline •Low solids	•High BOD •High solids •Neutral to alkaline

	Environmental	Health	Key to abbreviations used in environmental
Description	effects	risks	effects
Azo-dyes	W	с	A Air pollution
Sensitizing disperse dyes	W, S	A	B Bioaccumulates
Flame retardants	A, W	I,	P Environmentally persistent
Formaldehyde	A	C, A	S Soil pollution
Pentachlorophenol (PCP)	P, W	Т	T Results in toxic waste
Organotin compounds			W Water pollution
(combines tin with organics)	A, W	E	
Polyvinyl chloride (PVC)	P, T	Т	
Phthalates	A	0	Key to abbreviations used in health risks
Nickel	W, S	C, A	A Allergic reaction
			B Bioaccumulates
Metals, including antimony,			С
arsenic, barium and selenium	W. S	v	Suspected carcinogenic amines
Mercury	A. W. S	N.C	E Endocrine disrupters
Cadmium	A. W. S	ć	I Immune system
Lead	W, S	N, C, I, V	N Damaging to nervous system and brain
Chromium VI	W, S	C, A, S	O Suspected harmful to body organs
Asbestos	A, W, S	C, O	S Corrosive to skin
Dioxins and furans	A, W, S, B, P	C, B	T Toxic
Pesticides	A, W, S	C. S	V Various negative effects on human health

Textile/Garment Industry in Arab Region: Most Troublesome Environmental Requirements

	Product Standards	Process & Production Methods	Conformity Assessment	Dispute Resolution
Regulatory Measures	 Azo dyes Flame retardants Heavy metals Labeling Packaging 	 Compliance with domestic environmental laws: wastewater effluent treatment Rules of origin 	 High cost of product testing prior to export Limited number of accredited labs in region 	 Communication links between firms & trade ministries poor Politicization of inter-government dispute settlement
Voluntary Measures	 Eco-labeling 	 Eco-labeling ISO Labor standards 	 Cost of maintaining eco-label On-site inspections by importer 	 Time/cost needed to enforce contracts





Eco-Labeling Schemes: VOLUNTARY Measures

Public and Private eco-label schemes exist for textiles/garments. Nearly 20 in Europe alone.



Eco-Label is an EU Label (public) – for T-shirts, bed linens, washable quilts, potentially garments



Oko-Tex is a German-managed label (private) – assesses conformity with eco-management principles; product label relates to textiles, but differentiated based on access to skin; focus on infant and baby clothes



Good Environmental Choice is a Swedish label (private) focused on cloths, home textiles containing at least 95% textile fiber.

PART VII:

Considering the Impact of Proposed Environmental Requirements on the Electronics Sector

New EU Directive on the Electronics Industry (1)

- Directive 2002/95/EC of the European Parliament and of the Council of 27 January 2003 restricts the use of certain hazardous substances in electronic equipment and states that of <u>1 July 2006</u>
 - Means that these items sold in the EU <u>cannot</u> contain lead, mercury, cadmium, hexavalent chromium, polybrominated biphenyls (PBB) or polybrominated diphenyl ethers (PBDE).
 - ANNEX to Directive EXEMPTS lead which is commonly used for soldering. Without Exception, would have been problematic for electronics manufacturing, particularly since alternatives for soldering, such as <u>silver or antimony</u>, would need to be used. However, these two metals are expensive and can leach into water sources and cause adverse environmental and health effects, which may be worse than that caused by lead.
 - Without ANNEX, would bring into question whether banning lead in electrical equipment is the most effective (or least trade-restricting) option

New EU Directive on the Electronics Industry (2)

- Directive 2002/96.EC of the European Parliament and of the Council of 27 January 2003 on waste electrical and electronic equipment (WEEE), regulates the recycling of waste electrical and electronic equipment (WEEE) within the EU
 - Sets various targets, including a 13 August 2005 deadline for Member States to establish the financial mechanism that ensure that the collection, treatment, recovery and environmentally sound disposal of WEEE (other than those purchased by private households) be provided by producers.
 - This is based on the polluter-pays principle and would require manufacturers of WEEE (including those abroad) to be responsible for its disposal. Manufacturers will need to demonstrate compliance with these two regulations if they are to access the European market.
 - Note that mechanisms will also be put into place to ensure that private households also recycle electronic items.
 - Implications for Developing Countries regarding potential <u>Trade-Diversion</u> of Non-Compliant Electronic Goods.



Key Issue:

Governance, Institution Building, Policy Analysis, and Negotiations Capacity

- More coordinated Governance mechanisms and Institutional strengthening is needed better respond to these dynamic, multisectoral challenges in an integrated manner.
- Establishment/Strengthening of National Committee on Trade and Environment, or National Councils for Sustainable Development mechanisms to improve interministerial coordination and public-private dialogue on these topics.
- Policy space & policy coherence supported by informed policy analysis and capacity building.



National Trade & Environment Committees in Arab Region

- Tunis 2000: Recommended Arab League Member States to establish inter-disciplinary Committee on Trade and Environment
- Committees have been established, but are still relatively new, lack continuity and effective coordination
- However, coordination improving in several Arab States

National T&E Committees in the Arab Region				
Country	Public Participation?	Multi-Sectoral?		
Egypt	Yes	Yes		
Jordan	Yes	Yes		
Kuwait	Yes	Yes		
Morocco	Yes	Yes		
Syrian Arab Republic	Yes	Yes		
Saudi Arabia	Yes	Yes		
Tunisia	Yes	Yes		
Yemen	Yes	Yes		





Public participation EXTERNAL to the group, but consultation integral

Priorities for the Arab Region

- Market Access & Non-Tariff Barriers
- Competitiveness & SMEs
- Dispute Resolution & MEAs
- Production and Consumption Linkages
- Technology Transfer
- Need for more Environmental Goods & Services
- South-South trade liberalization
- Harmonization/approximation of standards and conformity assessment
- Governance: Policy Space & Coherence

