



Fostering Technology Transfer: Role, Absorption Capacity, Channels and Promotion Instruments UN-Wide Capacity Building Workshop on Technology for Development:

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#### 1. Introduction

- What is technology transfer?
- International policy debate
- Transfer or diffusion?
- Is it necessarily international?
- A question of incentives
- A need for STI policy: National Innovation Systems

# 2. Technology and knowledge gaps

- Development and technological convergence
- Measuring the gap
- Two dimensions of the developed-developing gap:
  - √ innovative capabilities, and
  - ✓ absorptive capacities
- Technology gaps and poverty

### 3. Technology gaps and poverty

- Inadequate incentive structures
- Institutional and policy weaknesses
- Causes or effects?:
  - ✓ improving education, gender equality
  - √ health, infant and maternal
  - ✓ climate change
- Knowledge is scientific and technological, but
- ... development and technology transfer is policy

### 4.1 Channels of technology transfer

- Trade
- Licensing
- Foreign Direct Investment
- Movement of people (migration)
- Channels are inter-related
- Policy has a primary effect

### 4.2 Channels of technology transfer

- Trade
  - Is embedded technology transferred?
    - ... but tacit knowledge may not follow
  - Does trade openness ensure transfer?
    - ... but IPRs can assist or counteract openness
  - TRIPS Article 66.2
  - Technology imports require matching human capacities and business environment
  - Exporting incentivizes technology transfer

### 4.3 Channels of technology transfer

- Licensing
  - Partners are well matched in
    - √ technological ability
    - √ negotiating power
  - Risk for licensor: repatriating royalties, grey exports, reverse engineering...
  - Requirements for licensee: national innovation
     system, absorptive capacities at firm level...

### 4.4 Channels of technology transfer

- Foreign direct investment
  - Capital, employment, global value chains, technology, soft technology
  - Demonstration effects, labor, vertical linkages
  - (a) Receptiveness to FDI, (b) Able human capacity
  - Potential benefits are not automatic need NIS
  - If low absorptive capacities (LDCs), then limited impact
  - Incentives and stipulations, requirements

### 4.5 Channels of technology transfer

- Movement of people
  - Key component of technology transfer
  - Brain drain = loss of technological capability
  - Turning brain drain into brain gain
     ... lacking immediate employment, effort to develop international linkages
  - Long delay between policy and effect
    - ✓ Developing absorptive capacity through NIS
    - ✓ Immigration authorities, managing diaspora, expatriates, dual culture
    - Importing academics, experts, teachers
    - ✓ Donor finance: local participation in tech, R&D, as reporting element

# 5. Technology transfer and National systems of innovation

- ✓ Policy framework for developing absorptive capacity
  ... because technology transfer cannot make up for a lack of absorptive
  capacities
- ✓ Science became policy issue in developed countries, mid 20th century
- √ Goal: increase investment in science, technology
- ✓ Old assumption: market failure Framework: linear innovation
- ✓ New Assumption: Systemic, institutional failure Framework: National systems of innovation



### 6.1 Absorptive capacities

- **NIS** > Response to system failure in addition to market failure
  - Use of technology and innovation outcomes are below potential of national economy

... ability of firms to learn, incentives, linkages, institutions, regulations

- Human capacity, finance, infrastructure (ICTs)
- Interaction: Academia-Firms-Government
- Tacit knowledge: informal, implied, habitual, experiential, not easily transferable
- NIS purpose: Incentivize learning interactions
- Enable, among others, technology transfer

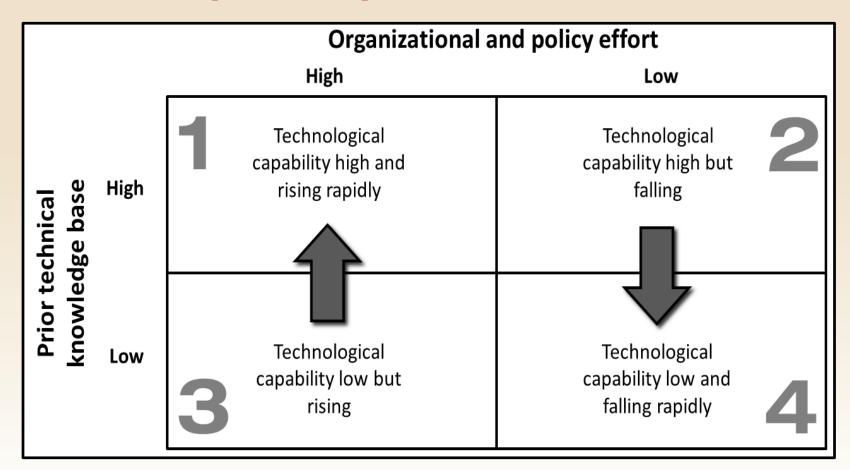
... identification, adaptation, absorption, commercialization as innovation



## 6.2 Absorptive capacities

- Ability of entrepreneurs and firms to identify, transfer and imbed technology in process, product or service
- Improving technology transfer means increasing absorptive capacity
- Policy, but also historical development path
- Knowledge base: slow to develop, quick deterioration
- Human capital: aggregate education and skills
   ... scientific, industrial and entrepreneurial
- Aggregate ≠ actual; depends on effectiveness of NIS
- DCs and investment in scientific R&D capacity

### 6.3 Absorptive capacities



## 7. Intellectual property rights (IPR)

- IPR environment: Positive or negative effect
  ... in theory IPR is a condition for FDI, but also gives incentives to local
  firms to transfer, develop or adapt technology and innovate
- Creative imitation: public domain, expired IPR, GPL
- With development, role of IPR increases
- But for LDCs, questionable policy investment
   ... legislation can be upgraded but will see little use
- A question of cost: regime, flexibilities, firms

# 8.1 Technology transfer: A discovery process

- Discovering what works economically
- Centrality of the transfer or generation of the business idea
  - ...which in turn seeks out technological solutions and technology transfers
- Importance of economic experimentation (and failure)
- "Discovery" should replace "Knowledge" at the start
  - ... seek economic knowledge early, curtail uncertainty over investment in technology
- Demand driven transfers replace technology-push
- Three problems requiring institutional support:
  - Information, coordination
  - Finance under uncertainty
  - Time gap between economic discovery and technology transfer

### 8.2 Technology transfer: A discovery process

- Transfer and economic knowledge
  - Discovering what works economically
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### **Conclusions**

- Central to economic development
- Technology gaps explain development gaps
- Diverse policy measures, evidence-based policy
- Development history, path, requires unique policy mix
- Technology channels depend on absorptive capacity
- NIS as central policy framework
- Transfer is only as successful as its economic success



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